WEST VIRGINIA LEGISLATURE

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SECOND REGULAR SESSION, 1998

ENROLLED

Com. Sub. for House Bill No. 4118

(By Delegates Cann, Warner, Coleman, Linch, Staton and Kuminar)

Passed March 14, 1998

In Effect Ninety Days from Passage

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COMMITTEE SUBSTITUTE

FOR

H. B. 4118

(BY DELEGATES CANN, WARNER, COLEMAN, Linch, Staton and Kominar)

[Passed March 14, 1998; in effect ninety days from passage.]

AN ACT to amend and reenact sections one and four, article one, chapter forty-four-a of the code of West Virginia, one thousand nine hundred thirty-one, as amended; to amend and reenact sections one, two, six and nine, article two of said chapter; and to amend and reenact section five, article four of said chapter, all relating generally to establishing conservatorship for missing persons; defining missing person; and providing petition, notice and hearing requirements for appointing conservators for missing persons.

Be it enacted by the Legislature of West Virginia:

That sections one and four, article one, chapter forty-four-a of the code of West Virginia, one thousand nine hundred thirtyone, as amended, be amended and reenacted; that sections one, two, six and nine, article two of said chapter be amended and reenacted; and that section five, article four of said chapter be amended and reenacted, all to read as follows:

ARTICLE 1. DEFINITIONS AND GENERAL PROVISIONS.

§44A-1-1. Short title and legislative findings.

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1 This chapter shall be known and may be cited as the 2 "West Virginia Guardianship and Conservatorship Act."

3 The Legislature finds that section six, article eight of 4 the constitution of the state of West Virginia gives it the 5 discretionary authority to pass legislation which "...provides that all matters of probate, the appointment 6 7 and qualification of personal representatives, guardians, committees and curators, and the settlements of their 8 accounts..." be under the exclusive jurisdiction of circuit 9 10 courts. The Legislature further finds and declares that the 11 use of the word "all" does not require an interpretation that 12 the Legislature must place every aspect of such matters with circuit courts, but, that because of the discretionary 13 14 authority given, the Legislature may transfer, from time to 15 time, only those matters which it believes would be better 16 served under the jurisdiction of circuit courts.

17 The Legislature hereby further finds and declares that 18 legal proceedings requiring a tribunal to determine 19 whether persons should be appointed to manage the 20 personal or financial affairs of individuals deemed 21 mentally incompetent, mentally retarded, mentally 22 handicapped or missing involve considerations of constitutionally protected rights which can best be 23 resolved within the circuit courts of this state. 24

§44A-1-4. Definitions.

1 As used in this chapter, unless a different meaning is 2 clearly required by the context:

3 (1) "Conservator" means a person appointed by the 4 court who is responsible for managing the estate and 5 financial affairs of a protected person, and, where the 6 context plainly indicates, the term "conservator" shall 7 mean or include a "limited conservator" or a "temporary 8 conservator."

9 (2) "Guardian" means a person appointed by the court 10 who is responsible for the personal affairs of a protected 11 person, and, where the context plainly indicates, the term 12 "guardian" shall mean or include a "limited guardian" or a 13 "temporary guardian."

14 (3) "Protected person" means an adult individual, 15 eighteen years of age or older, who has been found by a 16 court, because of mental impairment, to be unable to 17 receive and evaluate information effectively or to respond 18 to people, events, and environments to such an extent that 19 the individual lacks the capacity: (A) To meet the 20 essential requirements for his or her health, care, safety, 21 habilitation, or therapeutic needs without the assistance or 22 protection of a guardian; or (B) to manage property or 23 financial affairs or to provide for his or her support or for 24 the support of legal dependents without the assistance or 25 protection of a conservator. A finding that the individual 26 displays poor judgment, alone, will not be considered 27 sufficient evidence that the individual is a protected person 28 within the meaning of this subsection. "Protected person" 29 also means a person whom a court has determined is a 30 missing person.

31 (4) "Interested person" means: (A) An individual who 32 is the subject of a guardianship or conservatorship 33 proceeding; (B) a guardian or conservator of a protected 34 person; and (C) any other person with an actual and 35 substantial interest in the proceeding, either generally or as 36 to a particular matter, as distinguished from a person who 37 has only a nominal, formal, or technical interest in or 38 connection with the proceeding.

39 (5) "Limited conservator" means a person appointed
40 by the court who has only those responsibilities for
41 managing the estate and financial affairs of a protected
42 person, as specified in the order of appointment.

43 (6) "Limited guardian" means one appointed by the
44 court who has only those responsibilities for the personal
45 affairs of a protected person, as specified in the order of
46 appointment.

47 (7) "Person" means, generally, a natural person, any
48 corporation, association, partnership or other business
49 entity, any political subdivision or other public agency, or
50 any estate, trust or other collection of properties to which
51 the law attributes the capacity of having rights or duties.

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(8) "Living will" means a living will existing and duly
executed in accordance with the provisions of section
three, article thirty, chapter sixteen of this code.

55 (9) "Medical power of attorney" means a power of 56 attorney existing and duly executed in accordance with 57 the provisions of section six, article thirty-a, chapter 58 sixteen of this code.

59 (10) "Missing person" means an adult individual, 60 eighteen years of age or older, who is absent from his or 61 her usual place of residence in the state and whose 62 whereabouts are unknown for a period of six months or 63 more.

64 (11) "Surrogate decision-maker" means an individual
65 identified as such by an attending physician in accordance
66 with the provisions of section seven, article thirty-b,
67 chapter sixteen of this code.

ARTICLE 2. PROCEDURE FOR APPOINTMENT.

§44A-2-1. Filing of petition; jurisdiction; fees.

(a) A petition for the appointment of a guardian or 1 2 conservator shall be filed with the clerk of the circuit court 3 in the county in which the alleged protected person 4 resides, or, if an alleged protected person has been 5 admitted to a health care or correctional facility, in the 6 county in which that facility is located. A petition for the 7 appointment of a conservator for a missing person shall be 8 filed with the clerk of the circuit court in the county in 9 which the missing person last resided.

10 (b) The circuit court in which the proceeding is first 11 commenced shall have exclusive jurisdiction unless that 12 court determines that a transfer of venue would be in the 13 best interests of the person alleged to need protection.

14 (c) The fee for filing a petition shall be seventy 15 dollars, payable upon filing to the circuit clerk, all of 16 which shall be retained by the circuit clerk. The person 17 bringing the petition shall be responsible for fees for 18 filings of the petition and other papers, for service of 19 process, and for copies of court documents and

20 transcripts. In the event that a guardian and/or conservator 21 is appointed by the court, such fees shall be reimbursed to 22 the individual who filed the petition from the protected 23 person's estate, if funds are available. Any person who is pecuniarily unable to pay such fees and costs as set forth 24 25 in article one, chapter fifty-nine of this code, and article 26 two, chapter fifty-one of this code, will not be required to 27 pay said fees and costs.

§44A-2-2. Who may file petition; contents.

1 (a) A petition for the appointment of a guardian, a 2 conservator, or both, may be filed by the individual alleged to be a protected person, by a person who is 3 responsible for or has assumed responsibility for the 4 5 individual's care or custody, by the facility providing care 6 to the individual, by the person that the individual has 7 nominated as guardian or conservator, or by any other 8 interested person, including, but not limited to, the 9 department of health and human resources.

10 (b) A petition for the appointment of a guardian, a 11 conservator, or both, shall state the petitioner's name, place 12 of residence, post office address, and relationship to the 13 alleged protected person, and shall, to the extent known as 14 of the date of filing, include the following:

15 (1) The alleged protected person's name, date of birth,place of residence or location and post office address;

17 (2) The names and post office addresses of the alleged18 protected person's nearest relatives, in the following order:

19 (i) The spouse and children, if any; or if none

20 (ii) The parents and brothers and sisters, if any; or if 21 none

(iii) The nearest known relatives who would be entitled
to succeed to the person's estate by intestate succession as
set forth in article one, chapter forty-two of this code.

25 Once a relative or several relatives have been identified 26 in one of the aforementioned categories, relatives in a 27 lower category do not have to be listed in the petition;

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(3) The name, place of residence or location and post
office address of the individual or facility that is
responsible for or has assumed responsibility for the
person's care or custody;

32 (4) The name, place of residence or location and post 33 office address of any person designated as a surrogate 34 decision-maker for the alleged protected person, or of any 35 representative or representatives designated under a 36 durable power of attorney, medical power of attorney or 37 living will, of which the alleged protected person is the 38 principal, and the petitioner shall attach a copy of any 39 such documents, if available:

40 (5) The name, post office address and phone number
41 of the attorney representing the petitioner in the petition
42 and appointment proceedings;

43 (6) Whether the person's incapacity will prevent44 attendance at the hearing and the reasons therefor;

45 (7) The type of guardianship or conservatorship46 requested and the reasons for the request;

47 (8) The proposed guardian or conservator's name, post 48 office address and, if the proposed guardian or 49 conservator is an individual, the individual's age, 50 occupation and relationship to the alleged protected 51 person;

52 (9) The name and post office address of a guardian 53 nominated by the alleged protected person if different 54 from the proposed guardian or conservator, and, if the 55 person nominated as a guardian or conservator is an 56 individual, the individual's age, occupation and 57 relationship to the alleged protected person;

58 (10) The name and post office address of any
59 guardian or conservator currently acting, whether in this
60 state or elsewhere;

61 (11) If the appointment of a limited guardian is 62 requested, the specific areas of protection and assistance to 63 be included in the order of appointment; 64 (12) If the appointment of a limited conservator is
65 requested, the specific areas of management and assistance
66 to be included in the order of appointment; and

67 (13) If the appointment of a conservator is requested68 for a missing person, the specific circumstances under69 which the person is considered missing.

§44A-2-6. Notice of hearing.

1 (a) Upon the filing of the petition and evaluation 2 report, the court shall promptly issue a notice fixing the 3 date, hour and location for a hearing to take place within 4 sixty days.

5 (b) The alleged protected person shall be personally 6 served with the notice, a copy of the petition, and the 7 evaluation report not less than fourteen days before the 8 hearing. The person may not waive notice, and a failure 9 to properly notify the person shall be jurisdictional.

10 (c) A copy of the notice, together with a copy of the petition, shall be mailed by certified mail, return receipt 11 12 requested, by the petitioner, at least fourteen days before 13 the hearing to all individuals seven years of age or older 14 and to all entities whose names and post office addresses 15 appear in the petition. In the case of a missing person, a 16 copy of the petition for the appointment of a conservator 17 shall be mailed by certified mail, return receipt requested, 18 by the petitioner, at least fourteen days before the hearing 19 to the last known address of the missing person. A copy 20 of certified mail return receipts shall be filed in the office 21 of the circuit clerk on or before the date of hearing.

(d) The notice shall include a brief statement in large
print of the purpose of the proceedings, and shall inform
the alleged protected person of the right to appear at the
hearing, the right to an attorney and the right to object to
the proposed appointment. Additionally, the notice shall
include the following statement in large print:

POSSIBLE CONSEQUENCES OF A COURT FINDING THAT YOU ARE INCAPACITATED

30 At the hearing you may lose many of your rights. A 31 guardian may be appointed to make personal decisions 32 for you. A conservator may be appointed to make 33 decisions concerning your property and finances. The 34 appointment may affect control of how you spend your 35 money, how your property is managed and controlled, 36 who makes your medical decisions, where you live, 37 whether you are allowed to vote and other important 38 rights.

(e) No person may be appointed a guardian orconservator without first receiving proper notice andhaving the opportunity for a hearing.

§44A-2-9. Hearing on petition to appoint.

1 (a) The court may hear the petition for the 2 appointment of a guardian or conservator or may 3 designate the mental hygiene commissioner in the circuit 4 to serve as the trier of fact at the hearing on the petition: 5 *Provided*. That the court shall be the trier of fact at the 6 hearing on a petition for the appointment of a conservator 7 for a missing person. If a mental hygiene commissioner is 8 appointed, a mental hygiene commitment proceeding may 9 not be held simultaneously with a proceeding for the 10 appointment of a guardian or conservator. The 11 designated mental hygiene commissioner shall submit 12 written findings of fact and recommendations to the court 13 upon conclusion of the hearing. The court may accept or 14 reject the recommendations of the mental hygiene 15 Only the court may enter an order commissioner. 16 appointing a guardian or conservator.

17 (b) The hearing may be held at such convenient place 18 as the court or mental hygiene commissioner directs, 19 including the place where the alleged protected person is 20 located. The hearing shall be closed to the public. The 21 proposed guardian or conservator shall attend the hearing 22 except for good cause shown. Any individual or entity 23 may apply for permission to observe or participate at the 24 hearing, and the court or mental hygiene commissioner 25 shall grant the request if reasonably satisfied that the applicant's participation would be in the best interests of 26 27 the alleged protected person.

28 (c) The alleged protected person is entitled to attend 29 the hearing, to oppose the petition, to be represented by an 30 attorney, to present evidence, to compel the attendance of 31 witnesses and to confront and cross-examine all witnesses. 32 If the alleged protected person is present at the hearing, 33 the court or mental hygiene commissioner shall verbally 34 inform the person of such rights, of the contents of the 35 petition, and of the purpose and legal effect of the 36 appointment of a guardian or conservator. Except in the 37 case of a missing person, the hearing shall not proceed if 38 the alleged protected person is not present unless there is 39 an affidavit of a physician presented to the court, qualified 40 expert testimony to warrant a finding that the presence of 41 the individual is not possible due to a physical inability or 42 that such presence would significantly impair his or her 43 health, or evidence that the person refuses to appear.

(d) The standard of proof to be applied in
determining whether the alleged protected person is a
person for whom a guardian or conservator should be
appointed is clear and convincing evidence.

48 (e) The court shall make specific findings of fact and 49 conclusions of law in support of any orders entered.

50 (f) Upon request, a transcript of the proceedings of 51 appointment shall be provided for the purposes of an 52 appeal.

53 (g) In the case of a hearing held on a petition for the 54 appointment of a conservator for a missing person, the 55 court must be satisfied by clear and convincing evidence 56 that the person has been missing and their whereabouts are 57 unknown for six months or more and the appointment of 58 a conservator is necessary to protect the interests of and to 59 manage the estate and the financial affairs of the missing 60 person. If the court finds there is no necessity to appoint 61 a full conservator, the court may appoint a limited 62 conservator to manage the estate and financial affairs of 63 the missing person. The court may, only as a last resort, 64 appoint a sheriff to serve as a conservator for a missing 65 person.

ARTICLE 4. TERMINATION, REVOCATION AND MODIFICA-TION OF APPOINTMENTS.

§44A-4-5. Termination of guardianship or conservatorship of protected person - When authorized.

1 A guardianship or conservatorship of a protected 2 person shall terminate upon the death of the protected person, whenever jurisdiction is transferred to another state 3 or if ordered by the court following a hearing on the 4 petition of any interested person. In the case of a missing 5 person, a conservatorship shall terminate 6 when the person's death is established by the production of a 7 8 certified death certificate, the person is presumed dead pursuant to the provisions of article nine, chapter forty-9 four of this code, or the missing person is located. 10

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originating in the House.

Takes effect ninety days from passage

Clerk of the Senate

Brequery M. Snow Clerk of the House of Delegates , the Senate siden

Speaker of the House of Delegates

The within this the_ day of 1998. Governor ® GCN 326-C

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PRESENTED TO THE GOVERNOR Date 333198 Time 2:59 pm